UNITED STATES
PATENT AND TRADEMARK OFFICE



# Arthrex and Appointments Clause update

Nick Matich, Senior Legal Advisor to the Under Secretary and Director February 6, 2020

Patent Public Advisory Committee quarterly meeting



#### **Arthrex** overview

- Holding: PTAB Administrative Patent Judges were unconstitutionally appointed.
  - Arthrex, Inc. v. Smith & Nephew, Inc., 941 F.3d 1320 (Fed. Cir. 2019)
- <u>Impact on Patent System:</u> Some cases may be remanded for rehearing by a new PTAB panel.
  - Number of affected cases depends on additional CAFC decisions.
- USPTO Actions:
  - En banc petition, intervening in affected litigation



#### **Appointments Clause background**

- Who decides important questions for the government?
  - "Officers of the United States" (i.e. anyone who wields "significant authority" under federal law)
    - Buckley v. Valeo, 424 U.S. 1 (1976) (per curiam)
- Who appoints Officers of the United States?
  - <u>Principal Officers</u> Must be appointed by the President with the Advice and Consent of the Senate ("PAS")
  - Inferior Officers Congress may "vest the Appointment in ...
    the Heads of Departments," e.g. cabinet secretaries.
    - U.S. Const. art. II, § 2, cl. 2.



## Appointments Clause background (cont.)

- What is the difference between a principal and inferior officer?
  - SCOTUS has "not set forth an exclusive criterion for distinguishing between principal and inferior officers."
  - <u>But</u>, whether an officer "is an 'inferior' officer depends on whether he has a superior," i.e. whether the officer is "directed and supervised at some level by" a PAS official.
    - Edmond v. United States, 520 U.S. 651 (1997)



### Arthrex reasoning

- USPTO Director does not "exercise[] sufficient direction and supervision over APJs to render them inferior officers."
  - "[L]ack of any presidentially-appointed officer who can review, vacate, or correct decisions by the APJs combined with the limited removal power lead us to conclude .... that these are principal officers."
- PTAB APJs are appointed by the Secretary of Commerce, not PAS.
- Therefore, APJs are unconstitutionally appointed.

### Arthrex remedy

- Civil Service "removal protections cannot be constitutionally applied to APJs, so we sever that application of the statute."
- A "new panel of APJs must be designated and a new hearing granted."



#### Subsequent developments

#### • USPTO:

- En banc petition argues:
  - Director has adequate control over the Board.
  - Relief is not justified for parties who did not present the issue to the Board.
- Intervening in other cases where Arthrex is raised



### Subsequent developments (cont.)

#### CAFC:

- The court continues to define the universe of affected cases and follow on issues, e.g. forfeiture, in subsequent orders and opinions.
- *En banc* briefing is complete. A decision could come at anytime.





## Thank you!

#### **Nick Matich**

Office of the Under Secretary and Director

Nicholas.matich@uspto.gov

571-270-3893

www.uspto.gov